



## Draft Sedibeng IDP / DDM /GDS Review and Budget Process Plan 2025-26

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### Our Vision:

“Sedibeng is a leading and developmental Metropolitan River City in 2030 with a strong, diverse economy and high-quality standard of living”

## BACKGROUND

Before IDP Process Plan can be developed, Section 27 of the Municipal Systems Act requires that each district municipality, after following a consultative process with the local municipalities within its area, adopt a framework for integrated development planning that binds both the district municipality and the local municipalities. The IDP Framework guides both the district and local municipalities in developing their respective process plans and IDP development.

***The district IDP development framework is critical to both district and its local municipalities as it gives the direction that the municipalities' IDPs should follow and drives integrated development planning within the district area of jurisdiction.***

### 1. PREPARATION

Drafting an IDP and long-term economic plan requires a comprehensive planning process and the involvement of a wide range of internal and external role players as well as consultation. Such a process has to be properly organised and prepared.

This preparation is the duty of the municipal manager and senior management. The preparation process is referred to as the “**Process Plan**” and should contribute to the institutional preparedness of the municipality for the IDP, Budget and Long-term planning processes.

### 2. SEDIBENG IDP PROCESS PLAN 2025 - 26

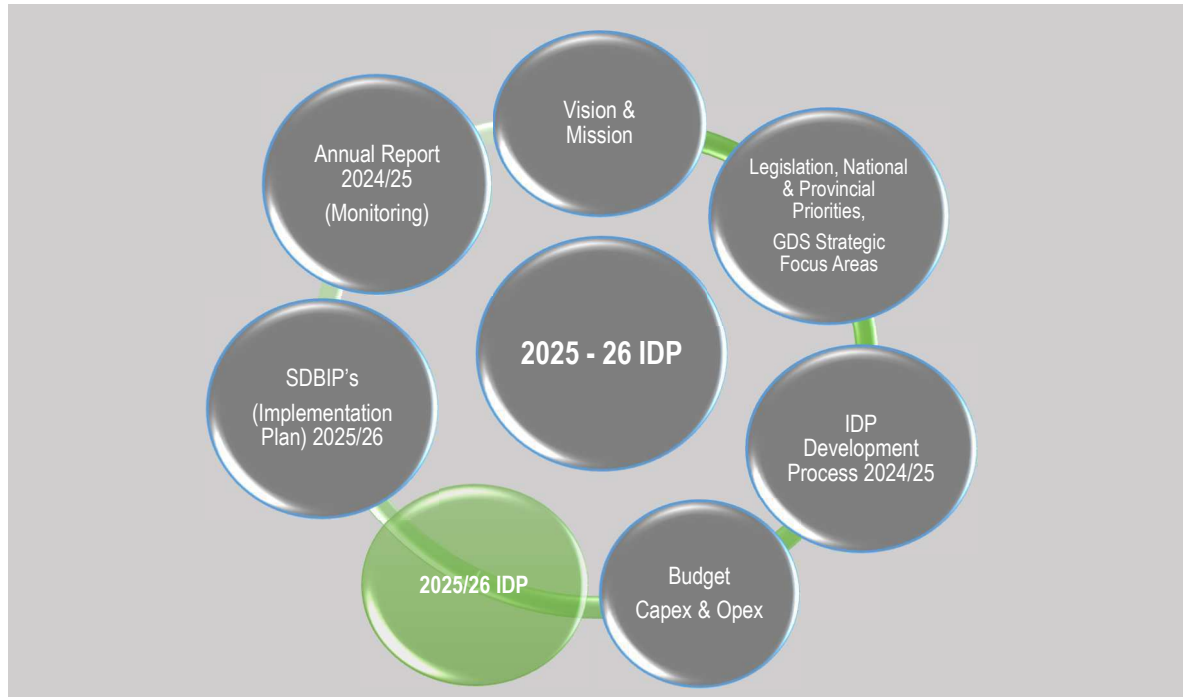
There is some preparatory work that needs to be done by the district and local municipalities prior to the commencement of the planning process. Preparation involves the production of an “IDP Process Plan”.

The programme is necessary to ensure proper management of the planning process. It must contain the following:

- Outline of the Roles and Responsibilities
- Established structures to manage the implementation of IDP process plan.
- Stakeholders and community participation process.
- Time schedule for the planning process

On the other hand, the process and management of planning process for long-term economic development plan vision 2049 for Sedibeng region. It must contain the following;

- GDS Implementation Report
- Establishment of Work streams to maximize participation of internal and external stakeholders in the development of new long-term plan
- Research work and content development
- Stakeholder and Community participation process
- Launch and adoption of Sedibeng GDS Vision 2049



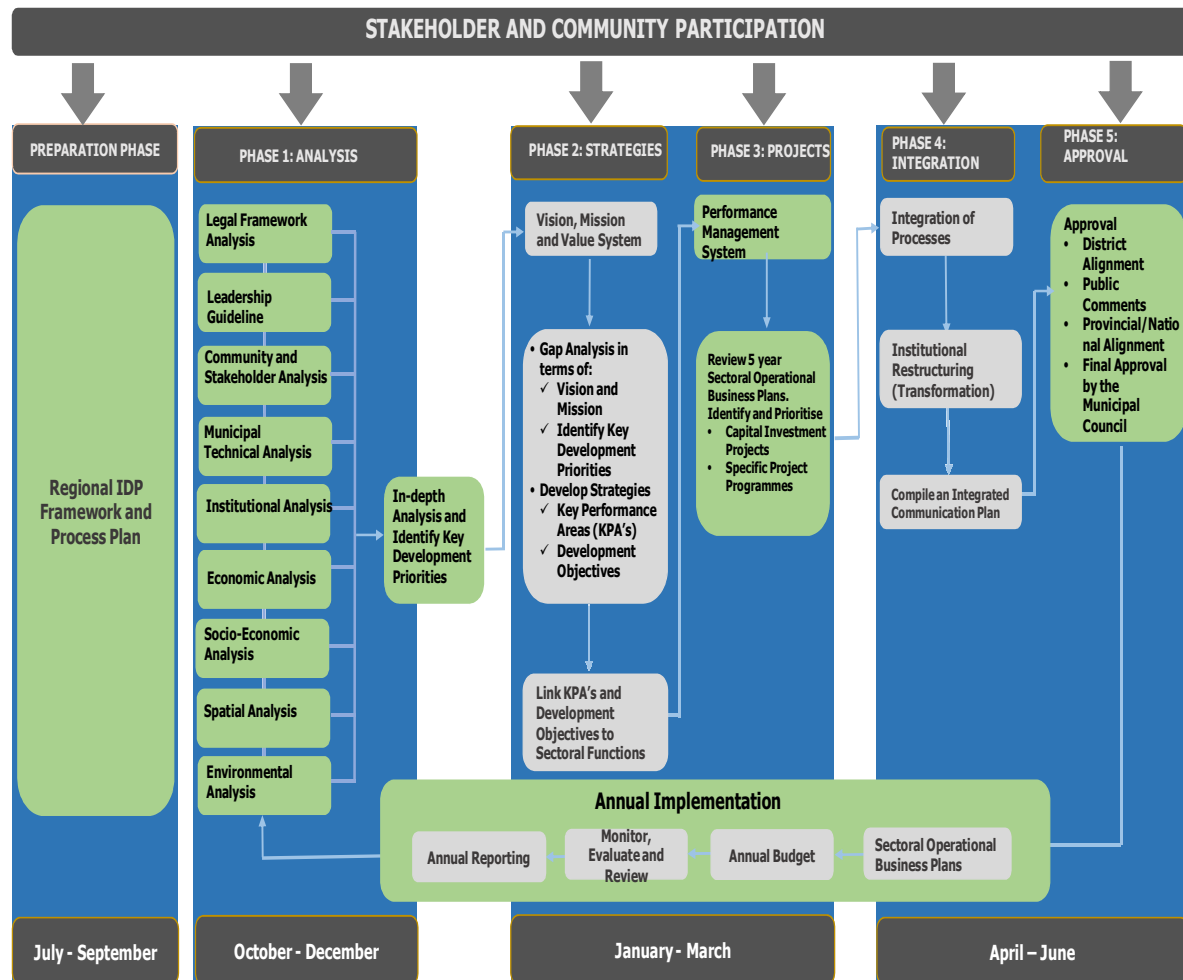
### Detailed Sedibeng Process Plan Contents:

The following is the proposed table of contents, with due consideration to the prescriptions contained in legislation:

- Introduction;
- Institutional arrangements;
- Establishment process;
- Binding national and provincial plans, planning requirements and legislation
- Distribution of Roles and responsibilities;
- Stakeholders/ Public participation process;
- IDP table of contents; and
- Action Programme with timeframes and resource plan.

### The IDP Process Outline:

Though municipalities are involved in the IDP process since the legislation came into play as of the year 2000, Councillors and Officials come and go and so does the dynamics in society change from timeously, which then place an obligation on all parties to get back to the basics in have a basic understanding of what the IDP process is all about. For some the process is familiar but to others, below is a synopsis of the IDP process: The diagram illustrating brief summation of the IDP process core-components:



### 3. DISTRIBUTION OF ROLES AND RESPONSIBILITIES

The synchronization of the planning activities between the district and local municipalities is essential to ensure that the planning activities occur and outputs are available more or less simultaneously so that the joint and complimentary responsibilities of the municipalities can be undertaken for all and by all responsible at the same time.

This approach will avoid duplication of the required processes and maximize the use of limited human resource capacities. It will also ensure consultation between the local and district municipalities for the district and over decision that effect and binding on both.

#### a) Roles and Responsibilities of different spheres of government:

The responsibilities to prepare and adopt IDP's lies with municipalities. However, Integrated Development Planning is an intergovernmental system of planning which requires involvement of all three spheres of government. Some contributions have to be made by Provincial and National government to assist municipal planning. The different roles and responsibilities between the three spheres include:

Sphere of Government		Roles and responsibilities
LOCAL GOVERNMENT	a) Local municipality	<ul style="list-style-type: none"> <li>• Prepare an IDP</li> <li>• Adopt an IDP</li> </ul>
	b) District municipality	<ul style="list-style-type: none"> <li>• Prepare an IDP</li> <li>• Adopt an IDP</li> <li>• Provide support to poorly capacitated local municipalities</li> <li>• Facilitate the completion of a framework which will ensure coordination and alignment between local municipalities and the district.</li> </ul>
PROVINCIAL GOVERNMENT	(b) Department of Local Government	<ul style="list-style-type: none"> <li>• Coordinate training</li> <li>• Provide financial support</li> <li>• Provide general IDP guidance</li> <li>• Monitor the process in the province</li> <li>• Facilitate coordination and alignment between district municipalities</li> <li>• Facilitate alignment of IDP's with sector department policies and programmes</li> <li>• Assess IDP's</li> <li>• Provide relevant information on sector departments policies programmes and budgets</li> <li>• Contribute sector expertise and technical knowledge to the formulation of municipal policies and strategies.</li> </ul>
	(b) Sector Departments	<ul style="list-style-type: none"> <li>• Be guided by municipal IDP's in the allocation of resources at the local level</li> </ul>
NATIONAL GOVERNMENT	(a) Department of Provincial and Local government	<ul style="list-style-type: none"> <li>• Issue legislation and policy in support of IDP's</li> <li>• Provide financial assistance</li> <li>• Provide a national training framework</li> <li>• Establish a Planning and Implementation Management Support System</li> <li>• Provide relevant information on sector departments policies, programmes and budgets</li> <li>• Contribute sector expertise and technical knowledge to the formulation of municipal policies and strategies</li> </ul>
	(b) Sector Departments	<ul style="list-style-type: none"> <li>• Be guided by municipal IDP's in the allocation of resources at the local level</li> </ul>

### Arrangements:

The new democracy in South Africa represents a synthesis between the systems of representative democracy, where elected body like Council is the ultimate decision-making forum on municipal IDP's, where the decisions are arrived at through public consultation and processes of negotiation. For the Integrated Development Planning process, the understanding of this democracy means that;

- The process is not just a planning process within municipal government, but a forum for discussions and negotiations of various municipal stakeholders, community, and
- The final decision and accountability is with the municipal Council as the elected body answerable to the public on the utilization of the public resources.

### Management of the IDP Process:

Integrated Development Planning is a mechanism to manage the affairs of the municipality and its municipal area, and hence it holds a very high status within a municipality. In terms of the Municipal Systems Act, 2000, the Executive Mayor of the Municipality and Mayoral Committee has the responsibility to manage the preparation of the IDP and assign this responsibility to the Municipal Manager.

- In most instances the process has to be managed by somebody within the municipal government, acting on behalf of the Municipal Manager, who has been assigned powers and functions to get all relevant sectors within the municipal government on board; and

- There has to be a special multi-sectoral IDP Committee or IDP Task Team which has to include all municipal heads of department and at least those councilors sitting in the mayoral committee as a basis for institutional transformation within the municipal administration.

#### 4. MECHANISMS AND PROCEDURES FOR ALIGNMENT:

Alignment is the instrument to synthesise and integrate the top-down and bottom-up planning process between different spheres of Government.

A key challenge among the role players in the IDP process is how to achieve alignment between the district, local municipalities and different development sectors to support municipal planning and development. The IDP is supposed to reflect vertical and horizontal alignment.

The following two types are critically required to ensure horizontal and vertical running of the planning process.

- Between Municipalities and the District to ensure that planning processes and issues are co-ordinated and addressed jointly.
- Between Local Government (Municipalities/Districts) and other spheres especially National / Provincial sector Departments, particularly in terms of budget alignment.

The District Municipality has the responsibility to ensure that alignment between the Local Municipalities takes place. The **Alignment Committee (Both Political and Administrative)** will be used for this purpose. This Committee will consist of Chairpersons and Members of IDP Steering Committees, all Municipal Managers (Both District and Local Municipalities), HOD's of various Clusters IDP Managers and various key government sector departments. The Department of Traditional and Local Government Affairs (COGTA) in the province will play a co-ordination role in ensuring that all other spheres, especially sector Departments understand the need for alignment and their role within the local IDP process.

#### Alignment and Binding National, Provincial Policies and Strategies and District Plans:

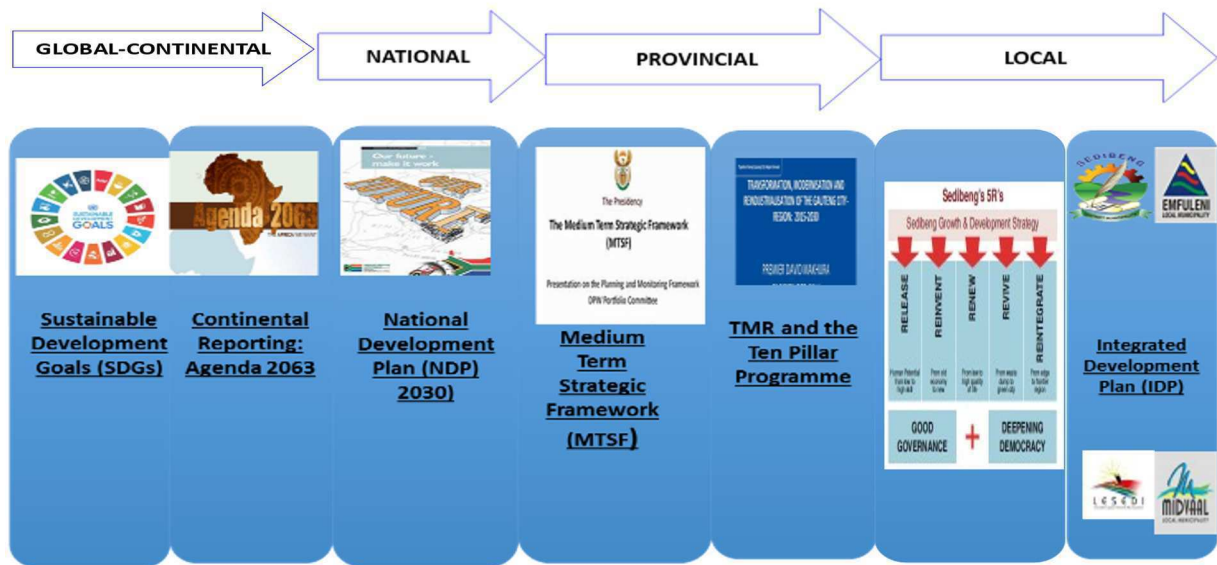
The IDP development process requires maximum support from the national and provincial level across all the phases of the IDP. To ensure that all relevant binding national and provincial legislation as well as other policies, programmes, strategies and available funds are considered in the IDP process, municipalities should be aware of all the relevant information. In order to use synergies and minimize costs, it is therefore the responsibility of Sedibeng district municipality to provide local municipalities with the required information.

To ensure that the IDP is in line with sector requirements and can attract sector budgets, opportunities to engage with national and provincial sector departments should be utilized to establish contacts for alignment and to outline the need for information on policies, programmes and funds. The Sedibeng District Municipality and three local municipalities, with the support of the Provincial MIDP unit, will prepare a list of national and provincial legislation, plans, programmes and other important national and provincial information for the district framework workshop.

The development of the IDP 2025 - 26 will be informed and aligned with the following National and Provincial Priorities:

- National Development Plan Vision 2030
- Growing Gauteng Together (GGT 2030)
- 3<sup>rd</sup> Generation SGDS
- District Development Model
- Township Economic Development Act: 2022
- Sedibeng Five Years IDP 2022/27 and other Relevant National and Provincial policies, strategies and plans

## Scope For Policy Alignment in Government



Furthermore, the District Municipality IDP Manager will use bilateral communication – telephonic/electronic / written communication as far as possible with spheres of government and other stakeholders to outline alignment needs and expectations and agree on mechanisms.

Integrated Development Planning Process is a very interactive and participatory process that requires the involvement of a different stakeholders from both the public and private sector whose objectives are as follows;

- To encourage participatory Planning with different Spheres of Government, Sector Departments and Various Stakeholders during the development process.
- To ensure Coordination, proper Integration and Alignment between the District and its Local Municipalities.
- To ensure that All involved in the Development of IDP are accountable and that the timeframes are adhered to.
- Addressing the shortcomings in the Comprehensive IDP (Five Year Plan) is to ensure that the outcomes are well documented into the Strategic Planning document of the Municipalities.

### Alignment of the District IDP, GDS and Local Municipality IDP's

The Municipality endeavours to have a seamless link between the medium term sustainable strategic agenda; IDP and long-term Sedibeng Growth and Development Strategy. The SGDS spells long term vision and strategic thrust of the overall direction of the region.

### GDS & IDP Pillars

The district municipality together with its local municipalities adopted first generation Sedibeng Growth and Development Strategy with 7 pillars (5Rs + 2) in 2007.

This strategy is broken into 5-year programme at the beginning of each Political Term of Office through IDP of the district and also find expression at both the three local municipality IDP's. The IDP is annually reviewed for incremental and successive contribution towards achievement of the five years IDP Strategy and SGDS.

Through Sedibeng Growth & Development Strategy (SDGS), the below mentioned 7 Pillars were regarded as areas of focus and are as follows:

- Reinvent the economy
- Renew our communities
- Revive our environment
- Reintegrate our region
- Release our human potential
- Good governance
- Vibrant democracy

The long-term development vision was for 15 years which is currently under review in the financial year 2024/25 as it has to be used as a guide towards sustainable socio- economic and environmental development of the region.

We have lessons, experiences, evidence, baseline to inform a new trajectory and strategic direction for the next 20 years

It also critical is whether to develop a 7 years + 25 years growth and development vision taking us to 2055 centenary of the Freedom Charter and African Union Agenda 2063 considering that NDP will be reviewed in 7 years from now (2030) and political decision have to be taken to guide the process.

SDM have also started a collaboration process with the University of Johannesburg (UJ) to review the SGDS. The collaboration effort of SDM and UJ will establish sectoral teams with various stakeholders who are to receive inputs through the provisions of public participation process and the IGR framework.

These processes are also in need to develop a new economic growth path which will eventually guide the future development of the district and to address gaps and shortcomings identified.

#### **Growth and Development Strategy key activities for 2024 – 25 and 2025 – 26 financial year**

- Comprehensive GDS review (GDS Implementation Report).
- Binding Constraints and SWOT analysis (Challenges, Weaknesses, Competitive, Comparative advantages, Review)
- Development of themes/ thematic areas (Economy, People, Institutional competency, Infrastructure, Sectoral, Environment, Development, Trade and Investment)
- Stakeholder Working groups (Thematic focus work for research, plans)
- Research and Academic work (Territorial Review, Literature, Evidence based formulations, SDFs, Strategy Development, Key sectors for sustained growth and development, Social and Environmental imperatives & DDM Hub)
- Structures, systems and processes (Governance model, framework, concurrent mandates, powers and functions)
- Consultations (bottom-up planning, sector and community input & buy in, inter- sphere coordination/ alignment)
- Public participation (Information flow and Exchange, put the New Vision out there, Communication, Anchoring new SGDS).
- Adoption and Launch (Council processes, Public Event(s) and Publicity).



The anchors of the new Long-Term Plan or GDS will be predicated on the following elements;

- People;
- Environment;
- Economy;
- Infrastructure;
- Social/Community Service;
- Sustainability;
- Governance Modeling; and
- Administrative/Institutional Engineering.

1. 2<sup>nd</sup> Draft Long-Term Plan/ GDS will be submitted to MAYCO/Council in August 2025 for noting and approval and the Final Draft Long-Term Plan/ GDS in September 2025.and
2. The Executive Mayor will then launch of Sedibeng 25-year vision 2026-2051 in November 2025.

### **District Development Model (DDM)**

The DDM focuses on the district space as territorial focus area for all of government convergence and joint planning. This is different to the district as jurisdictional administrative boundaries within which powers and functions of municipalities are exercised. The DDM is anchored on the development of a One Plan for the district space. The One Plan is an intergovernmental plan setting out a 25–30-year long-term strategic framework to guide investment and delivery in relation to the district space.

The One Plan is not formulated by the district but rather as an intergovernmental plan that has to be collaboratively produced jointly by all three spheres of government. The role of local government being closest sphere to the people remains most critical in the DDM as the Integrated Development Plans (IDPs) and Spatial Development Framework (SDFs) which are developed in consultation with communities are the key informants and basis of the One Plans.

The Sedibeng District is expected to play an integral role in the development of the One Plans by coordinating the involvement of local municipalities and facilitating the processes for the district.

### **Assessment Overview of the previous version (First Generation DDM One Plan)**

- 1) The plan is well structured and covers all areas, however, there are some areas that require improvement.
- 2) The process of the development of the One Plan was not compliant to the DDM guidelines.
- 3) The One Plan does lack details in the diagnosis part of it that gives the situational analysis of the district.
- 4) The District One Plan mentions all Transformation Focus Areas but does not explicitly cover them all.

### **DDM Impact Development Areas:**

- The People
- The Economy
- Physical features
- Spatial Restructuring and the Environment
- Supporting Infrastructure
- Service Provision
- Governance

**Strategic Integration:**

<b>DDM/ONE PLAN</b>	<b>GGT 2030</b>	<b>NDP 2030</b>	<b>SGDS</b>
<b>Spatial Restructuring and Environmental Sustainability:</b> Spatial integration, human settlements, climate change	Integrated Human Settlements, Basic Services and Land Release	Capabilities that include skills, infrastructure, social security, strong institutions and partnerships both within the country and with key international partners.	Re-investment (retain, attract, expand)
<b>People development:</b> Poverty levels, unemployment, child and women headed households, health	Social Cohesion and Safe Communities	Uniting South Africans of all races and classes around a common programme to eliminate poverty and reduce inequality	Re-new community services (Inclusive rural economy (inclusive growth)
<b>Infrastructure engineering:</b> Integrated infrastructure delivery, human settlements, water, sanitation, electricity, waste management	Sustainable Development for future generation	Environmental sustainability and resilience	Re-vive through sustainable development (waste, pollution, green economy)
<b>Economic positioning:</b> Economic performance, diversification, beneficiation, comparative advantages, green economy	Economy, Jobs and Infrastructure	Raising economic growth, promoting exports and making the economy more labour absorbing	Re-integrate the regional economy
<b>Integrated service provisioning:</b> Integrated and sustainable service delivery, 4IR, innovation	Education, Skills Revolution and Health	Focusing on key capabilities of both people and the country	Realising human capital potential
<b>Governance:</b> Accountability, audit performance, financial performance, vacancies, ward committees, stability of the administration	Building a Capable, Ethical and Developmental State	Building a capable and developmental state	Good governance
	A better Africa and World	Encourage citizens to be active in their own development, in strengthening democracy and in holding their government accountable	Deeping democracy

**Implementation of One Plan (District and Local Municipalities)**

Cabinet approved the DDM as a government approach to improve integrated planning and delivery across the three spheres of government with district and metro spaces as focal points of government and private sector investment. The envisaged integrated planning and delivery in the district and metros spaces will be enabled by joint planning, budgeting and implementation process. The DDM articulates an approach by which all three spheres of government and state entities work cooperatively in an oriented way to ensure enhanced performance and accountability for coherent service delivery and development outcomes.

In order to achieve the desired developmental outcomes and impact in municipal spaces, the DDM sets out three principles, namely;

- Spatial Logic
- Spatial Budgeting
- Integration for geographic impact and spatial accountability.

## Alignment of the Integrated Development Plan with ONE Plan

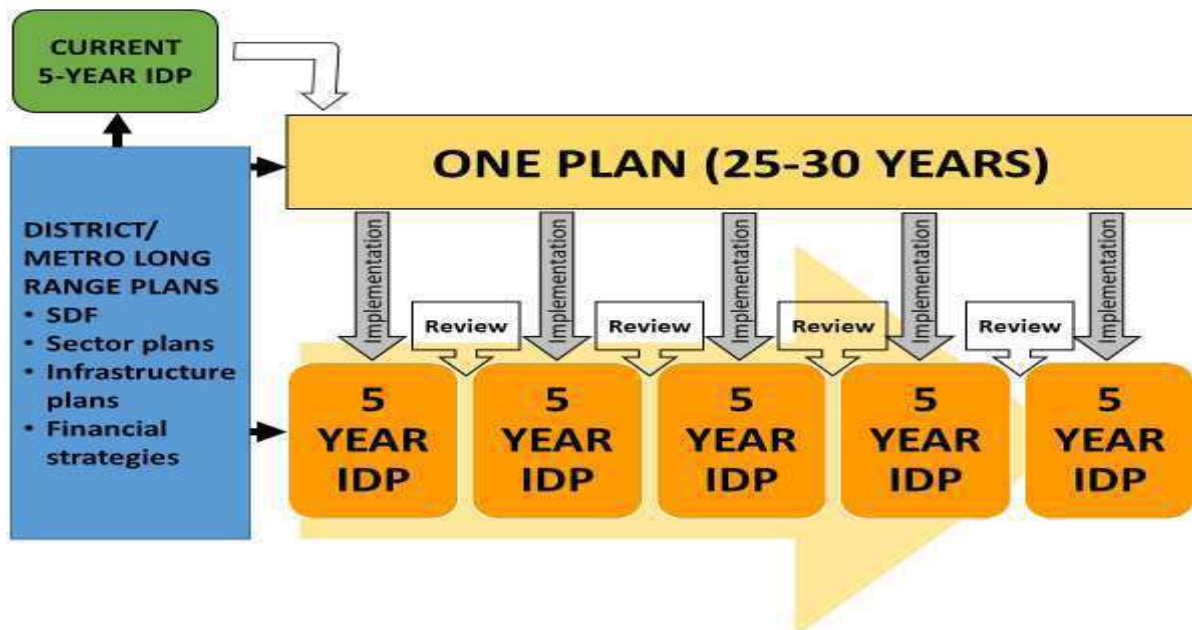
The alignment of IDPs and One Plans refers to IDPs incorporating the priorities and commitments contained in the One Plans. It is therefore important that the One Plans are incorporated into and aligned with the municipal IDPs towards ensuring that the respective programmes, projects and service delivery targets are implemented on the short-medium-long term processes so that service delivery occurs in the municipal and district/metro spaces and continuously sustained throughout the different elected terms into the future.

Going forward into the next generation of IDPs (5<sup>th</sup> Generation), assessments of the IDPs will also serve to monitor implementation of the One Plan commitments and provide opportunity to engage additional support from provincial and national sector departments on both the IDP and DDM One Plans. The One Plan will furthermore strengthen and enhance the IDPs and other plans of municipalities and provide greater certainty and direction for the IDPs.

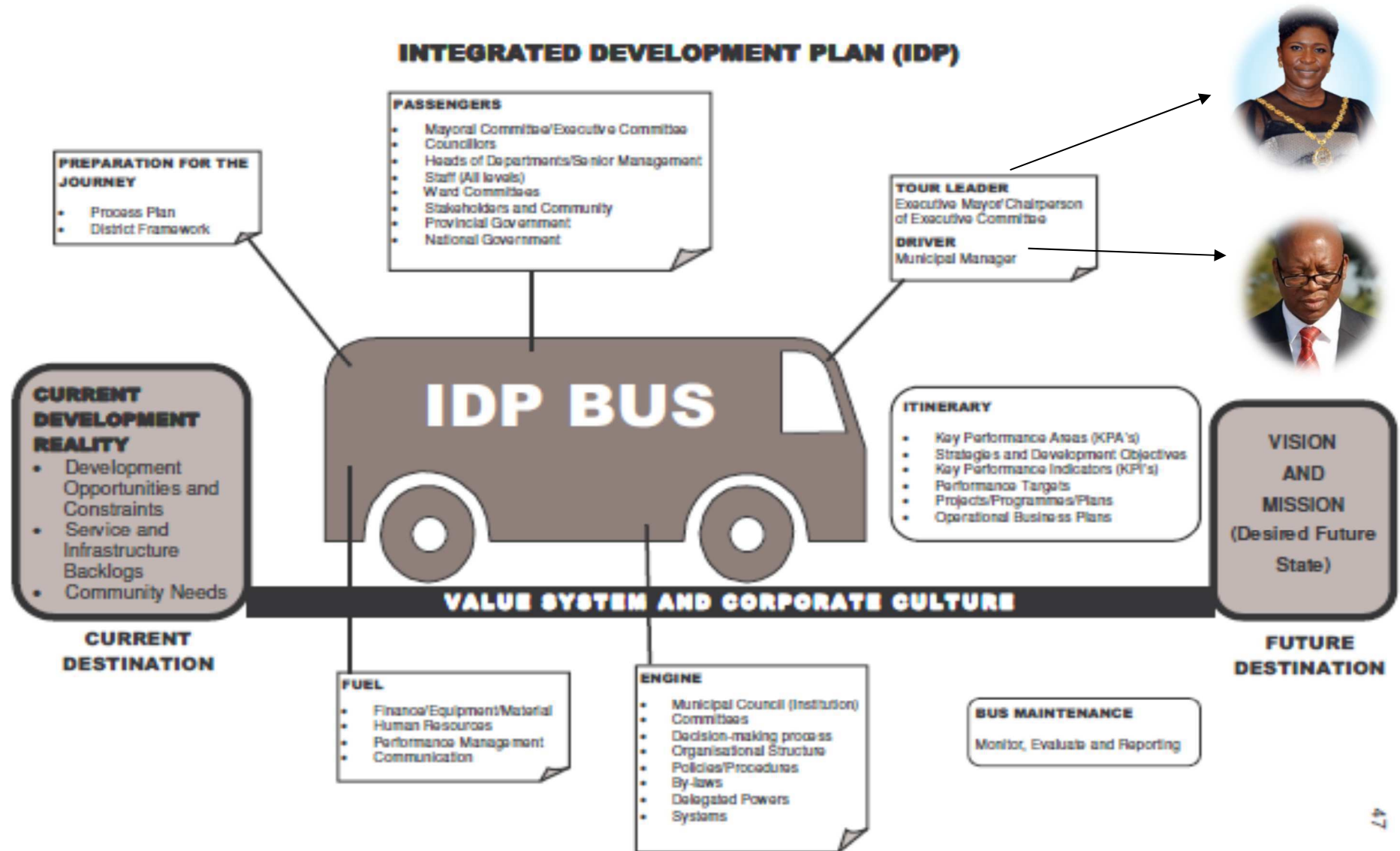
The One Plan is further based on, but is not limited to, the following existing strategies and plans of the district which incorporate existing studies/analysis:

- 1) The District and Local IDP
- 2) District and Local Spatial Development Frameworks (SDF)
- 3) Growth Development Strategy
- 4) Local Economic Development Strategy
- 5) And other government document.

**Diagram: Relationship between the IDP and One Plan.**



Sedibeng IDP Review process 2024 – 25 diagram:



**Participants in the IDP Review Process:**

As mentioned before, the integrated development planning process is participatory in nature and requires input from various role-players, namely

ROLE PLAYERS	RESPONSIBILITIES
<b>COUNCIL AND MAYORAL COMMITTEE</b>	<ul style="list-style-type: none"> <li>• Approve the Revised Process Plan 2024/25 as well as the Reviewed IDP document for 2025/26</li> <li>• Delegate responsibility for managing, coordinating, implementing and monitoring of the process</li> </ul>
<b>COUNCILLORS</b>	<ul style="list-style-type: none"> <li>• Play a leading role in the IDP process.</li> <li>• The IDP a mechanism through which they have to make decisions</li> <li>• Represents their constituency's needs and aspirations.</li> <li>• Councillors have to participate therefore to ensure that their communities' issues are well reflected and addressed.</li> <li>• Link the IDP Process with the community and will organize community participation.</li> </ul>
<b>EXECUTIVE MAYOR</b>	<ul style="list-style-type: none"> <li>• Will be responsible for the overall management, co-ordination and monitoring of the whole process.</li> <li>• Chairs the IDP Steering Committees, or delegate to one of the councillors</li> </ul>
<b>SPEAKER</b>	<ul style="list-style-type: none"> <li>• Coordination of the Public Participation programme</li> <li>• Mobilize the involvement and commitment of its stakeholders</li> <li>• Ensure participation of previously disadvantaged groups e.g. women, the disabled etc</li> </ul>
<b>MUNICIPAL MANAGER/ IDP MANAGER</b>	<ul style="list-style-type: none"> <li>• Responsible for the day-to-day management of the planning process under consideration of time, resources, community and ensuring that involvement of all different role players, especially officials.</li> <li>• Ensures that timeframes are being adhered to,</li> <li>• Ensures that the planning process is horizontally and vertically aligned and complies with national and provincial requirements.</li> <li>• Ensures that conditions for participation are being met.</li> <li>• Ensures those outcomes are well documented.</li> </ul>
<b>MUNICIPAL OFFICIALS</b>	<ul style="list-style-type: none"> <li>• Provide technical and expert input into sector plans and review and provide draft project proposal</li> </ul>
<b>IDP TASK TEAM</b>	<ul style="list-style-type: none"> <li>• Facilitate the IDP process</li> <li>• Formulate the IDP document</li> <li>• Provide analysis, strategies, identify projects and integrate the plans or programmes</li> <li>• Continuously liaise with the Steering Committee</li> </ul>
<b>IDP STEERING COMMITTEE</b>	<ul style="list-style-type: none"> <li>• Provide terms and reference for various planning activities.</li> <li>• Commissions research studies.</li> <li>• Consider and comments on: <ul style="list-style-type: none"> <li>○ Inputs from sub-committees, study teams and consultants.</li> <li>○ Inputs from provincial sectors departments &amp; service providers.</li> </ul> </li> <li>• Makes contract recommendations.</li> </ul>

ROLE PLAYERS	RESPONSIBILITIES
<b>IDP REPRESENTATIVE FORUM</b>	<ul style="list-style-type: none"> <li>• Stakeholders represents the interest of their constituents in the IDP process,</li> <li>• Forms a structured link with the municipality.</li> <li>• Ensure communication between all the stakeholders' representatives including municipal government.</li> <li>• Provide an organizational mechanism for discussion, negotiation and decision making between the stakeholders including municipal government, and</li> <li>• Monitor the performance of the planning and implementation process.</li> </ul>
<b>Sedibeng District Municipality</b>	<ul style="list-style-type: none"> <li>• Participate in the IDP at all levels</li> <li>• Providing methodological/ technical guidance to the IDP process;</li> <li>• Facilitation of planning workshops;</li> <li>• Documentation of outcomes of planning activities;</li> <li>• Special studies or other product related contributions;</li> <li>• Support to organized and unorganized groups and communities to more effectively engage in and contribute to the IDP process; and</li> <li>• Ensure the IDP is aligned with provincial and national department's Budget</li> </ul>
<b>JOINT MAYORAL COMMITTEE</b>	<ul style="list-style-type: none"> <li>• Ensure integration and alignment of the IDP</li> <li>• The district level will be the forum where inter-local co-ordination and co-ordination between local municipalities and provincial/national sector departments will have to take place.</li> </ul>
<b>Ward Councillors and Ward Committees</b>	<ul style="list-style-type: none"> <li>• Ward Councilors are playing a critical role in the IDP process, their role can be outlined as follow:</li> <li>• Ward Councilors are the link between the municipality and the residents</li> <li>• Inform residents about the IDP Review process and encourage participation</li> <li>• Represent communities in decision making in the Council and in the IDP Review process</li> <li>• The Ward Committee is where representative participation in the IDP process really takes place. These forums will be the formal communication channel between the community and Council; representation on the forums must be as inclusive as possible.</li> <li>• The role of the Ward Committee is to: <ul style="list-style-type: none"> <li>• Identify the critical issues facing its area;</li> <li>• Provide a mechanism for discussion, negotiation and decision-making between the stakeholders, including municipal government;</li> <li>• Form a structure links between the IDP Representative Forum and the community of each area; and</li> <li>• Monitor the performance of the planning and implementation process concerning its area.</li> </ul> </li> </ul>
<b>National, Provincial Government Departments and Service Providers</b>	<ul style="list-style-type: none"> <li>• Ensure alignment</li> <li>• Participate in the stakeholder forum</li> </ul>
<b>Work stream</b>	<ul style="list-style-type: none"> <li>• Participation of external stakeholders and breaking up of anchors/ pillars on which the GDS will be predicated</li> </ul>
<b>Research work</b>	<ul style="list-style-type: none"> <li>• Content development, indicators and integration</li> </ul>

**Procedures for Monitoring IDP Development Process:**

The proposed IDP process will take (9) nine months to complete. In order to ensure that timeframes are adhered to, it is imperative that mechanisms for monitoring progress are established and be well in place. Every Municipality will be responsible for monitoring its own Process Plan thereby ensuring that the Programme set out in the Framework Plan is being followed as agreed upon. The District's IDP Steering Committee and Representative Forum will provide valuable support to ensure interaction and alignment between the District Municipality and the Local Municipalities.

**5. STAKEHOLDERS AND COMMUNITY PARTICIPATION PROCESS**

The White Paper on Local Government states that “Local government structures must develop strategies and mechanisms to continuously engage with citizen’s, business and community groups and offers the following options amongst others; focus group participatory action research to generate detailed information about a wide range of specific needs and values; and participatory budget initiatives aimed at linking community priorities to capital investment programmes”.

The onus is on the Municipality to put in place mechanisms and processes to enable public participation. The council must decide on the processes it wants to establish. It is the Municipal Manager’s responsibility to implement that decision and set up those mechanisms. Section 55 (1) (n) of the Municipal Systems Act of 2000 states that it is the Municipal Manager’s responsibility to facilitate public participation in the implementation of the IDP.

The Executive Mayor is responsible for reporting to the council on the involvement of communities in municipal affairs. The Executive Mayor is also charged with ensuring that public views are taken into account and with reporting on the effects of public participation on decision making (Sections 44 and 56 of the Municipal Structures Act). Municipal planning within municipalities requires structured participation with institutionalized participation channels

The municipal government, through its IDP committee and its councillors, should use all appropriate means, above and beyond creating the necessary conditions, to encourage public participation.

**Innovation in Governance:**

There is also a growing realization that a 'one-size-fits-all' approach does not work when it comes to encouraging participation. Participatory approaches in both Sedibeng District Municipality and Local Municipalities have changed from duplication of stakeholders with locals. At Sedibeng district Municipality level, the approach shall be based on consultation with organised structures and regional bodies whilst at the level of local municipalities' level, they will then engage with the communities at ward levels. However, the Sedibeng District Municipality will attend all public engagement meeting of the local municipalities in order to understand the challenges and aspirations of the communities in all wards.

In some instance Sedibeng District Municipality IDP Public Participation process will vary from that of local Municipalities, as Organized Stakeholders will be engaged through IDP Stakeholders Engagement, IDP Round Table Discussions, Mayoral Breakfast meetings and State of the Address (SODA).

The challenges of building responsive and accountable local government which in turn will work to alleviate poverty protect rights and tackle social injustice has to be dominated development thinking in recent years. Much of this work points towards improving the systems within the institutions at local government level. Yet local government is not built through institutions alone. Organized citizens also play a critical role, through articulating their voice, mobilizing pressure for change and monitoring governance performance.

**Public Participation, the Decentralization Movement and Local Governance:**

The municipal terrain has long been seen as a pivotal space in which this type of engagement with one's citizenry can occur. This is fairly unsurprising as it is in local spaces that citizens interact most directly with formal government structures. Indeed, one of the key objectives of the entire decentralization movement across the district and its local municipalities has to be precisely encouraging that type of engagement – and to engender that form of participatory democracy.

It is also believed that local government policies and programmes should be actively endorsed by their citizens – and that public representatives and officials should consciously court this endorsement rather than settling for acceptance without protest.



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  - 4.4 Economic Analysis (Patterns, Trends, Opportunities and Threats)
  - 4.5 Socio-Economic Analysis (Poverty Situations, Gender Issues, Opportunities and Threats)
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3. **Progress on Implementation of 2022/27**
4. **Revised Strategies and Projects**
  - 4.1 Key Performance Areas, Development Strategies and Revised Delivery Agenda
  - 4.2 Capital Projects
5. **District Development Model**
6. **Spatial Analysis (SDF) (Patterns, Trends, Opportunities and Threats)**
7. **Financial Plan**
8. **Performance Management System and Mainstreaming**
9. **Integrated Plans**
10. **Process Towards Single Authority/ Shared Services**

Annexures

  - Financial Plan (Including Capital)
  - Disaster Management Plan
  - Community Safety Strategy
  - HIV and AIDS Implementation Plan
  - Integrated Transport Plan and Other relevant documents
  - Human Resource Development Strategy

**Proposed IDP Structure 2025/26 (District and Locals)****Municipal Systems Act, 2000 Section 26**

- 26.** An integrated development plan must reflect –
- (k) the municipal council's vision for the long-term development of the municipality with special emphasis on the municipality's most critical development and internal transformation needs;
  - (l) an assessment of the existing level of development in the municipality, which must include an identification of communities which do not have access to basic municipal services;
  - (m) the council's development priorities and objectives for its elected term, including its local economic development aims and its internal transformation needs;
  - (n) the council's development strategies which must be aligned with any national or provincial sectoral plans and planning requirements binding on the municipality in terms of legislation;
  - (o) a spatial development framework which must include the provision of basic guidelines for a land use management system for the municipality;
  - (p) the council's operational strategies;
  - (q) applicable disaster management plans;
  - (r) a financial plan, which must include a budget projection for at least the next three years; and
  - (s) The key performance indicators and performance targets determined in terms of section 41.

### Time Schedule for Planning Process 2024 - 25 Financial Year:

Our IDP and Budget Roadmap clearly outline major activities and programme to be undertaken during the IDP development process 2020/21. This process is dynamic and could be adapted to accommodate the consultation process which is circumstantial of nature. The total programme spans over an expected ten (10) month period and has been categorised as follows;

- Phase 0 – Preparation (Development of IDP and Budget Process Plan)
- Phase 1 – Analysis
- Phase 2,3 and 4 – Development Strategies, Project and Integration
- Phase 5 – Approval

### PHASE O– PREPARATION:

Timeframe	Activity/Project	Date	Responsibility	Participants
July - August	• Compilation of Draft IDP and Budget Process Plan (District & Locals) 2024/25.	July 2024	IDP unit and Municipal Managers Office	Local IDP manager office and Provincial MIDP Office
	• Publication of performance agreements of the municipal manager and other Section 56 managers	July 2024	Executive Mayor and Municipal Managers Office	Executive Mayor and Municipal Managers
	• Drafting of the Annual Report 2024 - 25	July 2024	Municipal Managers Office and Clusters	MAYCO and Council
	• DDM Technical Meeting	July 2024	District Municipal Manager (DDM Champion)	National, Provincial, SOEs and all municipalities in the district.
	• Submission and Approval of IDP, Budget and GDS Review Process Plan by Mayoral Committee & Council.	August 2024	Municipal Managers Office and SPED	MAYCO and Council
	• 20 Year GDS Implementation Report	August 2024	Municipal Manager/IDP/ LED	LED Section 80 and Council

## PHASE 1–REGIONAL ANALYSIS:

Timeframe	Activity/Project	Date	Responsibility	Participants
September- December	<ul style="list-style-type: none"> <li>• <b>Revised Regional Analysis:</b> <ul style="list-style-type: none"> <li>- Review the Municipal Demographic Profile</li> <li>- <b>Analysis of SDF</b></li> <li>- Reconciliation (District municipality).</li> <li>- Align Analysis Priorities with financial resources.</li> <li>- Identify district functional analysis issues from municipalities.</li> <li>- Local municipalities submit district functional analysis to district.</li> <li>- Consolidation of analysis.</li> </ul> </li> </ul>	Sept – Dec 2024	IDP Unit, Municipal Managers Office	Sedibeng District Municipality (All Clusters)  District and Local Municipalities (IDP Units)  National and Provincial Sector Depts and other agencies
	• Sedibeng Development Agency Report adoption	September 2024	Municipal Manager and SPED	All Councillors
	• DDM/IDP Alignment Workshop	September 2024	IDP Unit & MIDPC	Sedibeng District and Local Municipalities, MIDPC and Provincial Sector Departments
	• DDM Technical Meeting	September 2024	District Municipal Manager (DDM Champion) and Provincial CoGTA	National, Provincial, SOEs and all municipalities in the district.
	• GDS Implementation Report	October 2024	Municipal Manager/ SPED/ IDP Unit	Sedibeng District, Local Municipalities, other spheres, sectoral stakeholders
	• DDM/IDP Councillors Workshop	October 2024	IDP, MIDPC and DDM Hub	All Councillors
	• Issue Budget guidelines and templates to Clusters for the financial year	October 2024	CFO	Executive Mayor, Speaker, Chief Whip, Municipal Manager, Executive Directors (ALL)
	• Sedibeng DDM/IDP Steering Committee	October 2024	Executive Mayor's Office and IDP Unit	MAYCO, MANCO and Local Executive Mayors, Municipal Managers and IDP Managers
	• Needs Analysis/ Information gathering for 2023-24 Budget. Consultative Process by Clusters on the Budget	October 2024	MMC Finance & CFO	Executive Mayor, Speaker, Chief Whip, Municipal Manager, Executive Directors (ALL)
	• Research overview and anchors of the new GDS	October 2024	SPED	SPED
• Draft DDM/ IDP & Budget Review 2024/25 Stakeholders/ Public Participation Process	October and November 2024	IDP Unit & Municipal Manager	Executive Mayor, MMC's (District & Locals), Executive Directors, IDP Office (District & Locals) Stakeholders	

Timeframe	Activity/Project	Date	Responsibility	Participants
				Representatives & Regional Business Communities.
	<ul style="list-style-type: none"> <li>Preparation for the Adjustment Budget begins</li> </ul>	October and November 2024	Office of the CFO	Executive Mayor, Speaker, Chief Whip, Municipal Manager, Executive Directors (ALL)
	<ul style="list-style-type: none"> <li>Submission of Adjustment Budget Figures to Finance Cluster</li> </ul>	Nov 2024	All Clusters	Executive Mayor, Speaker, Chief Whip, Municipal Manager, Executive Directors (ALL)

#### PHASE 2,3 AND 4 –DEVELOPMENT STRATEGIES, PROJECTS AND INTEGRATION:

Timeframe	Activity/Project	Date	Responsibility	Participants
December - April	<ul style="list-style-type: none"> <li>Review IDP Strategies</li> </ul>	December 2024	All Clusters	Executive Mayor; Speaker; Chief Whip; Municipal Manager; Executive Directors (ALL)
	<ul style="list-style-type: none"> <li>DDM Technical Meeting</li> </ul>	December 2024	District Municipal Manager (DDM Champion) and Provincial CoGTA	National, Provincial, SOEs and all municipalities in the district.
	<ul style="list-style-type: none"> <li>Submission of Adjustment Budget to Section 80 Committee</li> </ul>	Jan 2025	Executive Mayor, Speaker, Chief Whip, Municipal Manager, Executive Directors (ALL)	Executive Mayor; Speaker; Chief Whip; Municipal Manager; Executive Directors (ALL)
	<ul style="list-style-type: none"> <li>Submission of Adjustment Budget to Mayoral Committee and Council for approval</li> </ul>	Jan 2025	CFO/MMC Finance	Members of the Mayoral Committee and Council Municipal Manager; Executive Directors (ALL)
	<ul style="list-style-type: none"> <li>Midvaal IDP Stakeholders Engagement</li> </ul>	January-February 2025	Midvaal Local Municipality & Sedibeng District Municipalities.	Executive Mayor, MMC's (District & Locals), Executive Directors, IDP Office (District & Locals) and Stakeholders Representatives and the General Public
	<ul style="list-style-type: none"> <li>Draft DDM/ IDP/Budget Stakeholders/ Public Participation Process 2023/24 (Lesedi)</li> </ul>	February/ March 2025	Lesedi Local Municipality & Sedibeng District Municipalities.	Executive Mayor, MMC's (District & Locals), Executive Directors, IDP Office (District & Locals) and Stakeholders Representatives and the General Public

• Submission of draft Sedibeng GDS 2049 vision to Section 80 committee.	February/ March 2025	SPED	Work streams, Consultants, SPED, Section 80
<b>Cluster Engagements:</b>	February – March 2025	IDP Office and All Clusters	IDP Office, Executive Directors and Senior Managers
• Review Strategies, Sector Plans and Project Identification			
• IDP District Wide Lekgotla	February 2025	Office of the Municipal Manager	SDM All Clusters, Provincial Sector Departments & all Local Municipalities
• Identification of Capital Projects for 2025-26 Budget with Stakeholders	February 2025	IDP Office and Finance	All Clusters and Stakeholders
• Approval of Business Plans for 2025 – 26 Financial Year by Mayoral Committee	February 2025	CFO and MMC Finance	Members of the Mayoral Committee
• Confirm Acceptance/ Allocation of resources for Capex and Opex 2025 – 2026 Budgets	February 2025	Office of the CFO	All Clusters
• Submission of both Capex and Opex 2025 – 26 Budget to Finance Cluster	February 2025	Office of the CFO	Executive Mayor, Speaker, Chief Whip, Municipal Manager, Executive Directors (ALL)
• Budget Panel discussion with Clusters on 2025 – 26 Draft Budget Submissions	February 2025	Office of the CFO	Budget Panel Members
• Compilation of the Draft Budget	February 2025	Office of the CFO	All Clusters
• Integration of Programs, Plans and Projects	March 2025	IDP Office	All Clusters
• First Draft Long-Term Plan/ GDS	March 2025	SPED/MMs Office	MAYCO and Council
• DDM Technical Meeting	March 2025	District Municipal Manager (DDM Champion) and Provincial CoGTA	National, Provincial, SOEs and all municipalities in the district.
• IDP Steering Committee to consider Draft IDP and Budget 2025 - 26	March 2025	Executive Mayor's Office and IDP Unit	MAYCO, MANCO and Local Executive Mayors, Municipal Managers and IDP Managers
• Budget Panel Discussion with Clusters on 2025 – 26 Draft Budget submission	March 2025	Office of the CFO	Budget Panel
• Tabling of Draft Budget to Section 80 Committee on 2025 – 26 Draft Budget	March 2025	Office of the CFO and MMC Finance	Section 80 Committee Members
• Mayoral Committee to recommend Draft IDP and Budget 2025 - 26	March 2025	IDP unit and Municipal Managers	MAYCO
• <b>Submission of Draft IDP and Budget 2025/26 to Council for Approval</b>	March 2025	Executive Mayor, IDP unit and Municipal Managers Office	MAYCO and Council
• Opex Budget			
• Capex Budget			
• Projected Balance Sheet			
• Business Plans			
• SDF			
• Service Delivery and Budget Implementation Plans			

	Draft IDP/Budget and GDS Review Stakeholders/ Public Participation Process 2024 - 25 <ul style="list-style-type: none"> <li>comment and inputs from communities, provincial and other relevant stakeholders</li> </ul>	March – April 2025	SDM	Executive Mayor, MMC's (District & Locals), Executive Directors, IDP Office (District & Locals) Public and Stakeholders Representatives
	<ul style="list-style-type: none"> <li>Submission of Draft IDP and Budget 2024/25 to Stakeholders for commenting as per legislative requirements; <ul style="list-style-type: none"> <li>MEC for COGTA</li> <li>National Treasury</li> </ul> </li> </ul>	April 2025	IDP Unit & Municipal Manager	MEC for Local Government and Housing, National Treasury, Stakeholders and General Public

**PHASE 5 – APPROVAL:**

Timeframe	Activity/Project	Date	Responsibility	Participants
May - June	Draft IDP and Budget 2025 - 26 commenting process <ul style="list-style-type: none"> <li>comment and inputs from communities, provincial government and other relevant stakeholders</li> <li>Consideration, Consolidation and Integration of Public inputs into the Final IDP and Budget 2025 - 26</li> </ul>	May 2025	IDP Unit & Municipal Manager	Stakeholders and General Public
	Final IDP/Budget Stakeholders/ Public Participation Process 2024 - 25 <ul style="list-style-type: none"> <li>Feedback on Inputs and Comments received</li> </ul>	May 2025	IDP Unit, Municipal Manager, Speaker of Council and Executive Mayor.	Councillors & Stakeholders
	<ul style="list-style-type: none"> <li>Submission of Final IDP and Budget 2025/26 to Council for approval as per legislative requirements; <ul style="list-style-type: none"> <li>MEC for COGTA</li> <li>National Treasury</li> </ul> </li> </ul>	May 2025	IDP Unit & Municipal Manager	MAYCO and Council
	<ul style="list-style-type: none"> <li>DDM Technical Meeting</li> </ul>	June 2025	District Municipal Manager (DDM Champion) and Provincial CoGTA	National, Provincial, SOEs and all municipalities in the district.
	<ul style="list-style-type: none"> <li>Publication of Final IDP and Budget 2025/26</li> </ul>	June 2025	IDP Unit & Municipal Manager	Public
	<ul style="list-style-type: none"> <li>Submission of draft Sedibeng GDS 2026 -2051 (25-year Long-term vision) to Council</li> </ul>	June 2025	Municipal Manager and SPED	MAYCO and Council
	<ul style="list-style-type: none"> <li><b>State of the District Address (SODA)</b></li> </ul>	June 2025	Office of the Executive Mayor	Public
	<ul style="list-style-type: none"> <li>Drafting of SDBIP's and Performance Agreements (14 days after the approval of the IDP and Budget)</li> </ul>	June & July 2025	Office of the Municipal Manager	MANCO and Clusters.
	<ul style="list-style-type: none"> <li>Submission of the Final SDBIP to the Executive Mayor for approval.</li> <li>Approval of SDBIP within 28 days after approval of the budget</li> </ul>	June & July 2025	Office of the Municipal Manager	MAYCO & Gauteng CoGTA, Executive Mayor
	<ul style="list-style-type: none"> <li>Submission of SDBIP: <ul style="list-style-type: none"> <li>To MEC for GOGTA</li> </ul> </li> </ul>	June & July 2025	Municipal Manager/ Executive Mayor	Council & MEC for COGTA

**IDP Budget for the Planning Process:**

DESCRIPTION	ACTIVITY/ PROJECT	DRAFT BUDGET 2024 - 25
Printing	• IDP document	R 40 000
Advertising	• Various print media	R 40 000
Workshops and Meetings	• 3x IDP Steering Committee Meetings	R 15 000
	• IDP Alignment Workshops (Spheres of Government)	R 5 000
	• 4 x DDM Inter Sectoral Engagements	Provincial Competency.
	• IDP District Wide Lekgotla	External Funding (Donations)
Stakeholders/Public Participation	• 2X IDP/DDM Mayoral Business Breakfast	R 15 000
	• 1X DDM/ IDP Roundtable Discussions (IDP Rep Forum) &	R 60 000
	• 3 x DDM, IDP Sectoral & Stakeholders Engagements	
<b>TOTAL &amp; ESTIMATED DRAFT BUDGET</b>		<b>R 195 000</b>

**CONCLUSION**

The successful implementation of the IDP Process Plan and Budget 2025 – 26 as well as development of a new long-term regional Economic plan or Sedibeng Growth and Development Strategy 25-year vision 2026-2051 vision will be dependent on the high level of cooperation of all stakeholders that are involved during IDP development process including the reviewal of the GDS. Proper adherence to the timeframes will result into the development of a credible district IDPs that will enhance effective and efficient service provision in the district.

EXTRACT OF THE MINUTES OF THE 152<sup>ND</sup> COUNCIL MEETING HELD ON 28 AUGUST 2024

A2559 SEDIBENG DISTRICT MUNICIPALITY DRAFT IDP/DDM REVIEW AND BUDGET PROCESS PLAN 2025 – 26

(15/1/8/1/1)

*Office of the Municipal Manager*

*Portfolio: Integrated Development Plan Unit*

RESOLVED

1. *THAT this Draft Review Integrated Development Plan and Budget Process Plan 2025-26 and Second-Generation District Development Model review processes and 25 years long-term plan to constitute Sedibeng Growth and Development Strategy 2023 – 2048, be hereby considered by Mayoral Committee and Council for approval.*
  
2. *THAT this process be co-driven and reported on progress from Municipal Manager Office and the Strategic Planning and Economic Development delineated between normal legislative IDP and Budget process Plan and the review, development and adoption of its new 25 years long-term economic plan.*

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It is hereby certified that this is a true extract from the minutes of a meeting of the Sedibeng District Municipality.

Council held on: 28/08/2024  
Signed by: M.F. Mokoabane  
Designation: ED: CS  
Legal And Support Services





Sedibeng District Municipality  
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## Office of the Municipal Manager

Sedibeng District Municipality

Our Ref: B Ramagaga  
Contact: 072 2340318  
**29 August 2024**

**Ref:15/1/8/1/1**

**To: MEC for Infrastructure and Development and Cooperative Governance and Traditional Affairs):**

**Att: - Hon:** MEC Jacob Mamabolo  
37 Sauer Street, Bank of Lisbon  
9<sup>th</sup>. Floor  
Johannesburg  
2001  
Cc:

Dear Honorable MEC,

### **Sedibeng Draft\_DDM, GDS, IDP & Budget Process Plan 2025/26**

The purpose of this letter is to notify the office of the MEC about formal submission of the Sedibeng Draft\_DDM, GDS.IDP & Budget Process Plan 2025/26 document for Sedibeng District Municipality, stipulating that:

A municipality must undertake developmentally oriented planning so as to ensure in terms of section 34 of the Local Government: Municipal Systems Act No. 32 of 2000 and Regulation 3 of the Local Government: Municipal Planning and Performance Management Regulations of 2001 and in compliance with:

- (a) *provisions of section 21 of the Municipal Finance Management Act*
- (b) *section 26 of the Municipal Systems Act; and*
- (c) *the process referred to in section 29 of the MSA*

It is also in line with Section 47 of the Intergovernmental Relations (IGR) Framework Act (Act No 13 of 2005) that:


- (a) *strives the objects of local government set out in section 152 of the Constitution.*
- (b) *gives effect to its developmental duties as required by section 153 of the Constitution.*
- (c) *must ensure that National & Provincial government support and strengthen the capacity of municipalities to manage their own affairs, to exercise their powers and to perform their functions as required by section 154 of the Constitution*

The attached Sedibeng Draft\_DDM, GDS, IDP & Budget Process Plan 2025/26 served before council on Wednesday 28<sup>th</sup> August 2024 and was adopted: -

- 1X Sedibeng District DDM/GDS IDP & Budget Process Plan 2025/26.
- 1X Council Resolutions.

We hope this letter and the supporting documents will reach your favorable consideration

Yours faithfully



.....  
**Mr. F.M. Mathe**  
**Municipal Manager**